

FINANCIAL STATEMENTS AND SUPPLEMENTARY
INFORMATION – STATUTORY BASIS

State Compensation Insurance Fund
Years Ended December 31, 2022 and 2021
With Report of Independent Auditors

Ernst & Young LLP



State Compensation Insurance Fund
Financial Statements and Supplementary Information – Statutory Basis
Years Ended December 31, 2022 and 2021

Contents

Report of Independent Auditors.....	1
Financial Statements – Statutory Basis	
Statements of Admitted Assets, Liabilities, and Policyholders’	
Surplus – Statutory Basis.....	4
Statements of Income – Statutory Basis	5
Statements of Changes in Policyholders’ Surplus – Statutory Basis.....	6
Statements of Cash Flow – Statutory Basis	7
Notes to Statutory-Basis Financial Statements.....	8
Supplementary Information	
Report of Independent Auditors on Supplementary Information	45
Investment Risks Interrogatories	46
Summary Investment Schedule.....	48
Reinsurance Interrogatories	49
Note to Supplementary Information	52



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Report of Independent Auditors

The Audit Committee of the Board of Directors
State Compensation Insurance Fund

Opinion

We have audited the accompanying statutory-basis financial statements of State Compensation Insurance Fund (the Company), which comprise the statements of admitted assets, liabilities, and policyholders' surplus as of December 31, 2022 and 2021, and the related statements of income (operations), changes in capital and surplus and cash flow for the years then ended, and the related notes to the financial statements (collectively referred to as the "financial statements").

Unmodified Opinion on Statutory Basis of Accounting

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Company at December 31, 2022 and 2021, and the results of its operations and its cash flows for the years then ended, on the basis of accounting described in Note 2.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter described in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Company at December 31, 2022 and 2021, or the results of its operations or its cash flows for the years then ended.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Company and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 to the financial statements, the Company prepared these financial statements using accounting practices prescribed or permitted by the California Department of Insurance, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between

these statutory accounting practices described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the accounting practices prescribed or permitted by the California Department of Insurance. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Company's ability to continue as a going concern for one year after the date that the financial statements are issued.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Company's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Company's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Ernst + Young LLP

May 18, 2023

State Compensation Insurance Fund

Statements of Admitted Assets, Liabilities, and Policyholders' Surplus – Statutory Basis (In Thousands)

	December 31	
	2022	2021
Admitted assets		
Bonds, at amortized cost	\$ 18,713,822	\$ 18,514,574
Common stocks	808,822	1,152,274
Real estate	289,059	293,591
Cash, cash equivalents, and short-term investments	240,976	141,452
Other invested asset	4,496	–
Receivables for securities	290	54,779
Total cash and investments	20,057,465	20,156,670
Premiums in the course of collection	59,693	78,647
Earned but unbilled premiums	63,449	55,159
Reinsurance recoverables	3,279	2,332
Accrued interest and dividends	123,264	114,784
Due from adjusting contracts	76,418	74,214
Other assets	72,616	61,487
Total admitted assets	\$ 20,456,184	\$ 20,543,293
Liabilities and policyholders' surplus		
Estimated liabilities for:		
Losses	\$ 9,326,873	\$ 9,425,990
Loss adjustment expenses	2,158,945	2,164,417
Retroactive reinsurance ceded	(215,164)	(253,791)
Unearned premiums	45,608	46,124
Dividends reserve	102,725	71,751
Pension and other postemployment benefit liability	1,472,831	1,842,697
Borrowed money and interest thereon	369,673	310,557
Deposit liability	90	113
Self-insurance reserve	101,375	104,793
Premium deficiency reserve	–	5,100
Other liabilities	453,229	318,205
Total liabilities	13,816,185	14,035,956
Special surplus funds for:		
Retroactive reinsurance	215,164	253,792
Unfunded pension and other postemployment benefits	364,375	234,502
Unassigned surplus	6,060,460	6,019,043
Policyholders' surplus	6,639,999	6,507,337
Total liabilities and policyholders' surplus	\$ 20,456,184	\$ 20,543,293

See accompanying notes to statutory-basis financial statements.

State Compensation Insurance Fund

Statements of Income – Statutory Basis (In Thousands)

	Year Ended December 31	
	2022	2021
Net premiums earned	\$ 1,174,780	\$ 1,236,157
Losses incurred	841,719	925,614
Loss adjustment expenses incurred	296,186	332,843
Underwriting and administrative expenses	442,573	519,569
Premium deficiency	(5,100)	(9,600)
Total underwriting deductions	<u>1,575,378</u>	<u>1,768,426</u>
Net underwriting loss	(400,598)	(532,269)
Net investment income earned	506,121	515,197
Net capital gains	61,995	159,243
Other income	13,962	22,946
Net income before dividends to policyholders	<u>181,480</u>	<u>165,117</u>
Dividends to policyholders	101,216	(927)
Net income	<u>\$ 80,264</u>	<u>\$ 166,044</u>

See accompanying notes to statutory-basis financial statements.

State Compensation Insurance Fund

Statements of Changes in Policyholders' Surplus – Statutory Basis (In Thousands)

Balance, January 1, 2021	\$ 6,366,375
Net income	166,044
Change in nonadmitted assets	(62,987)
Increase in net unrealized gain	97,623
Unfunded actuarial accrued liability allocation	(60,601)
Change in provision for reinsurance	883
Balance, December 31, 2021	6,507,337
Net income	80,264
Change in nonadmitted assets	(67,169)
Decrease in net unrealized gain	(150,780)
Unfunded actuarial accrued liability allocation	269,694
Change in provision for reinsurance	653
Balance, December 31, 2022	\$ 6,639,999

See accompanying notes to statutory-basis financial statements.

State Compensation Insurance Fund

Statements of Cash Flow – Statutory Basis (In Thousands)

	Year Ended December 31	
	2022	2021
Operating activities		
Premiums collected net of reinsurance	\$ 1,125,468	\$ 1,145,599
Net investment income	549,838	614,942
Other income received	14,583	22,111
Benefits and loss-related payments	(941,770)	(1,070,246)
Other underwriting expenses	(802,967)	(800,853)
Net cash used in operations	(54,848)	(88,447)
Investment activities		
Proceeds from investments sold, matured, or repaid:		
Bonds	2,400,576	3,885,144
Common stocks	559,534	463,740
Other invested asset	444	–
Change in receivable for securities	54,489	(54,764)
Total investment proceeds	3,015,043	4,294,120
Cost of investments acquired:		
Bonds	(2,641,105)	(3,472,864)
Common stocks	(306,731)	(451,303)
Real estate	(2,928)	(12,947)
Other invested asset	(5,157)	–
Change in payable for securities	119,588	(17,300)
Total investments acquired	(2,836,333)	(3,954,414)
Net cash provided by investing activities	178,710	339,706
Financing and miscellaneous activities		
Funds received (paid)	59,116	(119,050)
Other cash used	(83,454)	(45,810)
Net cash used in financing and miscellaneous activities	(24,338)	(164,860)
Net change in cash, cash equivalents, and short-term investments	99,524	86,399
Cash, cash equivalents, and short-term investments, beginning of year	141,452	55,053
Cash, cash equivalents, and short-term investments, end of year	\$ 240,976	\$ 141,452

See accompanying notes to statutory-basis financial statements.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (Dollars in Thousands)

December 31, 2022

1. History and Business

State Compensation Insurance Fund (State Fund or the Company) is a public enterprise fund established by the State of California (the State) through legislation enacted in 1913 to provide an available market for workers' compensation insurance to employers located in California.

State Fund was organized pursuant to and operates in accordance with Section 11770 of the California Insurance Code (the Code). In accordance with the Code, the Governor appoints nine members, including one from organized labor, and names the chairperson. The Speaker of the Assembly appoints one member who represents organized labor, and the Senate Committee on Rules appoints one member. The board also includes the Department of Industrial Relations Director as a non-voting "ex-officio" member.

State Fund's purpose is to provide fairly priced workers' compensation insurance, make workplaces safe, and restore injured workers. State Fund is self-supported with revenue from premiums written and investment income. It does not receive any financial support from the State and the State is not liable for any obligations of State Fund.

2. Summary of Significant Accounting Policies

Basis of Presentation

The statutory-basis financial statements of State Fund have been prepared in conformity with accounting practices prescribed or permitted by the California Department of Insurance (CDI), and in accordance with the National Association of Insurance Commissioners' (NAIC) *Accounting Practices and Procedures Manual*, to the extent those practices and procedures do not conflict with the California Insurance Code. As a state official approves State Fund's governing board members, U.S. generally accepted accounting principles (GAAP) for State Fund are those promulgated by the Governmental Accounting Standards Board (GASB), which are the accounting standards applicable to state and local governmental entities.

Statutory accounting practices differ in certain respects from GAAP, as prescribed by the GASB. The significant differences from GASB are as follows:

- Cash balances are reported net of bank overdrafts and outstanding checks and, in instances of net negative cash balance, amounts are reported as a negative asset rather than a liability.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

2. Summary of Significant Accounting Policies (continued)

- Investments in bonds and short-term investments are carried principally at amortized cost, whereas under GASB, such investments would be carried at fair value with changes in fair value reflected in net income.
- Unrealized gains and losses on investments in common stocks are credited or charged directly to policyholders' surplus, whereas under GASB, such changes in fair value would be reflected in net income.
- Certain assets designated as "non-admitted assets" are excluded from total assets. These assets, the change in which is credited or charged directly to policyholders' surplus, consist primarily of the following: premiums in the course of collection that remain outstanding over 90 days, plus all related amounts due that have been recorded on those policies; nonoperating system internally developed software costs; 10% of earned but unbilled premiums (EBUB) in excess of collateral specifically held and identifiable on a per policy basis; 10% of any accrued retrospective premiums not offset by retrospective return premiums, other liabilities to the same party or collateral; office furniture and equipment; leasehold improvements; deposits held by others; prepaid expenses and investment income due and accrued over 90 days. Under GASB, these assets would be included in total assets to the extent realizable.
- Gains on retroactive reinsurance are recognized in income and established as special surplus. GASB requires the gains to be deferred and recognized over the estimated settlement period of the reinsured losses using a recovery method.
- Policyholders' dividends are accrued when declared, whereas under GASB they are accrued based on amounts to be paid.
- Fees received for processing the claims of other self-insured State of California departments are netted against loss adjustment expenses, other underwriting expenses, and investment expenses, whereas under GASB, these would be recorded as other income.
- An allocation of rental value to space owned and occupied by State Fund is included in income and expense, whereas it would be excluded under GASB.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

2. Summary of Significant Accounting Policies (continued)

- GASB requires a classified presentation for the statement of net position, which distinguishes between current and long-term assets and liabilities, which is not required under statutory accounting.
- The statement of cash flow differs in certain respects from the presentation required by GASB, including the presentation of the changes in cash, cash equivalents, and short-term investments, instead of cash and cash equivalents. Short-term investments include securities with maturities, at the time of acquisition, of one year or less. In addition, there is no reconciliation between net income and cash from operations as there would be under GASB.
- A provision for reinsurance is recorded as a liability with a corresponding adjustment to policyholders' surplus for the reinsurance receivable from unauthorized reinsurance carriers with inadequate collateral, and reinsurance recoverables over 90 days, plus all related amounts due that have been recorded on those reinsurance recoverables. Under GASB, such a provision for reinsurance is not recognized.
- Statutory accounting allows a company to segregate surplus to provide for contingencies; while generally, GASB would not allow surplus to be restricted unless required by law.
- Accounting for contingencies requires recording a liability at the midpoint of a range of estimated possible outcomes, when no better estimate in the range exists; while GASB would require the minimum amount in the range to be accrued.
- Under GASB, all leases except for leveraged leases for lessors are accounted for as operating leases. Under GAAP, leases are treated as operating or capital leases by lessees and as operating, sales-type, direct financing or leveraged leases by lessors.

The effects on the financial statements of the variances noted above, although not reasonably determined, are presumed to be material.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

2. Summary of Significant Accounting Policies (continued)

Use of Estimates in the Preparation of Financial Statements

The preparation of financial statements in conformity with statutory accounting principles prescribed or permitted by the CDI requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, as well as the reported amounts of revenue and expenses during the reporting period. Actual results could differ materially from those estimates. Among the most significant estimates inherent in these statutory-basis financial statements are the liabilities for losses and loss adjustment expenses, the liabilities for State Fund's self-insurance loss and loss adjustment expenses, and State Fund's portion of the pension and other postemployment benefit (OPEB) costs estimated by State Fund based on the independent actuarial valuation prepared for the State, the independent actuarial valuation by third party for retirement actuarial consulting services, and the assessment of State Fund's liabilities from the State Controller's Office (SCO).

Cash, Cash Equivalents, and Short-Term Investments

Cash consists of cash, savings accounts, and certificates of deposit in banks or other similar financial institutions with maturity dates within one year or less from the acquisition date. Cash equivalents are money market mutual fund and short-term, highly liquid investments with original maturities of three months or less that are both (a) readily convertible to known amounts of cash and (b) so near their maturity that they present insignificant risk of changes in value because of changes in interest rates. Money market funds shall be valued at fair value or net asset value (NAV). Short-term investments include investments with remaining maturities of one year or less at the time of acquisition and are principally stated at cost, which approximates fair value.

Investments

Investments in bonds are valued in accordance with the requirements of the Securities Valuation Office of the NAIC. Bonds are generally stated at amortized cost, except bonds that are defined by the NAIC as Class 3 through 6, which are stated at the lower of amortized cost or fair value. Amortization is calculated using the scientific constant yield to worst method. Mortgage-backed securities (MBS) are amortized using anticipated prepayments and are accounted for using the prospective method. The carrying value for MBS has been determined in accordance with the guidelines of the NAIC. State Fund uses widely accepted cash flow models from third-party data

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

2. Summary of Significant Accounting Policies (continued)

providers, which use Median Speeds model. Median Speeds serves as a benchmark for MBS prepayment assumptions. This model looks to the specifics of the security dealers' own models. The data provider will scan all of security dealers' prepayment assumptions and choose the speed in the middle.

Investments in common stocks are stated at fair value. Federal Home Loan Bank (FHLB) shares are valued at par, which is presumed to be fair value as they are only redeemable at par and are not publicly traded.

Other invested asset consists of a minority ownership interest in a partnership, which is accounted for under the equity method. State Fund does not intend to own the investment greater than 10% of its admitted assets. As of December 31, 2022, State Fund's total and unfunded capital commitments were \$25,000 and \$20,287, respectively.

Fair value for bonds is primarily determined using a pricing hierarchy starting with a widely accepted pricing vendor, followed by State Fund's custodial bank, portfolio managers' independent pricing services, and other pricing services. Fair value for common stock is primarily determined using a pricing hierarchy from a widely accepted pricing vendor.

State Fund reviews its investment portfolio to determine whether or not declines in fair value of individual securities held are other than temporary. Declines in the value of investments that are determined to be other than temporary result in a reduction in carrying amount to fair value, or, for MBSs, to the present value of expected cash flows if management has the ability and intent to hold the MBS to recovery and does not have the intent to sell the investment. If the Company intends to sell the MBS investment or loses the ability to hold it to recovery, the impairment charge is the full difference between the amortized cost and fair value. The impairment charge is included as a realized loss and a new cost basis for the security is established. To determine whether an impairment is "other than temporary," State Fund considers many factors including credit quality, market analysis, current events, probability of recovery, the length of time and extent to which fair value has been less than cost, the financial condition and near-term prospects of the issuers, whether the debtor is current on its contractually obligated interest and principal payments, and management's intent and ability to hold the asset. If the decline is interest related, the Company considers whether it has an intent to sell, or lacks the ability to hold, the security to recovery.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

2. Summary of Significant Accounting Policies (continued)

Investment expenses consist primarily of expenses incurred in the investing of funds and pursuit of investment income. Such expenses include custodial expenses, portfolio management, and advisory fees for the short and long-term bonds, equity counsel fees, and fees related to other invested asset; alteration to property, repairs and maintenance, utilities, real estate taxes, and other real property expenses for real estate investments.

Realized capital gains or losses on bonds and common stocks are recognized using specific identification method when securities are sold, redeemed, or otherwise disposed and reported as capital gains or losses in the statement of income. Unrealized gains and losses for assets carried at fair value are reflected in policyholders' surplus.

For bonds, interest income for any period consists of interest collected during the period, the change in the due and accrued interest between the beginning and end of the period, reductions for premium amortization and interest paid on acquisitions of bonds, and the addition of discount accretion. Investment income is reduced for amounts which have been determined to be uncollectible. Contingent interest may be accrued if the applicable provisions of the underlying contract and the prerequisite conditions have been met. A bond may provide for a prepayment penalty or acceleration fee in the event the bond is liquidated prior to its scheduled termination date. Such fees are reported as investment income when received.

Dividends on common stock are recorded as investment income on the ex-dividend date with a corresponding receivable to be extinguished upon receipt of cash (i.e., dividend income is recorded on stocks declared to be ex-dividends on or prior to the statement date).

Real Estate, Furniture, Equipment, and Leasehold Improvements

Real estate consists of office buildings occupied by State Fund and properties held for the production of income and are stated at cost less accumulated depreciation. Real estate held for sale is carried at the lower of depreciated cost or fair value less estimated cost to sell. On a nonrecurring basis, real estate held for sale is measured at fair value due to impairment recognition. When impaired, State Fund reports the fair value if it's less than the cost. The fair value is obtained from third-party and/or internal appraisals less estimated costs to sell. Impairment loss is measured as the amount by which the individual carrying amounts exceed the fair value of properties occupied or properties held for production. Depreciation on buildings is computed on a straight-line basis

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

2. Summary of Significant Accounting Policies (continued)

over the estimated useful life of the buildings. Buildings acquired prior to 2014 have an estimated useful life of 50 years. Whereas, buildings acquired starting in 2014 have an estimated useful life of 39 years.

Data processing equipment, telephone equipment, and capitalized internally developed software (IDS) are carried at cost less accumulated depreciation computed on a straight-line basis over the estimated useful lives of the assets (3 years). Depreciation on office furniture and equipment is computed on a straight-line basis over the estimated useful lives of the assets (5 years). The aggregate amount of admitted data processing equipment (net of accumulated depreciation) is limited to 3% of State Fund's policyholders' surplus, adjusted for the carrying value of data processing equipment.

The cost of assets retired or otherwise disposed of, and the related accumulated depreciation thereon, are removed from the accounts with any gain or loss realized upon sale or disposal, credited, or charged to operations.

State Fund has a written capitalization policy for purchases of items such as electronic data processing equipment hardware, vehicles, furniture, fixtures, equipment, IDS, leasehold improvements, and land improvements.

Losses and Loss Adjustment Expenses

Management records its best estimate of the liabilities for losses and loss adjustment expenses (LAE). These liabilities include the estimated future cost of reported claims, the cost of claims incurred but not reported, and expenses related to investigating and settling claims. State Fund does not discount these liabilities. These liabilities are based on actuarial estimates that are subject to considerable uncertainty. Should State Fund's losses develop in the future differently from their historical loss development or those projected by the actuarial methods, actual losses would vary, perhaps significantly, from such actuarial estimates. Any adjustments to these estimates are reflected in operations when known (refer to Note 8).

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

2. Summary of Significant Accounting Policies (continued)

Management's estimates are based on its knowledge and experience about past and current events and circumstances, and its assumptions about conditions it expects to exist in the future. Factors relevant to the estimation of loss and loss adjustment expense liabilities include the estimation of the ultimate frequency and severity of losses, the level of future medical cost inflation over long periods of time, the future legal and regulatory environment, and the amount of future expenses required to investigate and settle claims. Management's estimates are reviewed quarterly by a nationally recognized consulting actuarial firm (the Appointed Actuary). The Appointed Actuary is retained in accordance with CDI regulatory provisions as the designee to issue a statement of actuarial opinion that has been reviewed with the Board of Directors (BOD) as required by CDI regulatory provisions.

State Fund establishes case reserves for all claims. Incurred but not reported (IBNR) reserves are established on the book as a whole and include a provision for development of reserves on reported losses. State Fund's aggregate reserves are established based on in-house analyses, and input from external actuaries using a variety of reserve techniques, including paid loss development, incurred loss development, frequency-severity, and historical loss ratios adjusted to current rate levels.

Revenue Recognition and Unearned Premiums

State Fund applies the "Western Accounting Method" in which direct written premium is recognized when billed to the policyholder. Insurance premiums are recognized as earned ratably over the term of the policies, that is, in proportion to the amount of insurance protection provided. The portion of the premiums that will be earned in the future is deferred and reported as unearned premiums.

State Fund offers two types of billing options to policyholders: (1) payroll reporting and (2) installment billing, based on estimated annual premium. Payroll reporting policies are billed at the back end of the billing cycles so the deposits are treated as deposit premium, whereas installment policies are billed at the front end of the billing cycles so the deposits are treated as deposit liability. Subsequent non-deposit premium bills for both billing options are recorded as premiums written and earned pro rata over the policy term. Unearned premiums are established to cover the unexpired portion of premiums written. State Fund records an estimate for earned but unbilled premium (EBUB) as a direct adjustment to earned premiums. State Fund reflects 10% of EBUB in excess of collateral specifically held and identifiable on a per policy basis as a non-admitted asset. To the extent that amounts in excess of the 10% are not anticipated to be collected, they are written off against operations in the period that the determination is made.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

2. Summary of Significant Accounting Policies (continued)

A premium deficiency liability is recognized if the sum of anticipated losses and loss adjustment expenses, maintenance costs, and any acquisition costs not previously expensed, less anticipated investment income, exceed the unearned premiums. State Fund considers anticipated investment income when determining the existence of a premium deficiency. State Fund did not recognize a premium deficiency reserve as of December 31, 2022 but did recognize a \$5,100 premium deficiency reserve as of December 31, 2021.

Reinsurance

In the normal course of business, State Fund purchases reinsurance to limit its net exposure to catastrophic and other events.

State Fund evaluates and monitors the financial condition of its reinsurers to minimize its exposure to significant losses from reinsurer insolvencies. State Fund does not believe it is exposed to any material credit risk.

State Fund analyzes its reinsurance agreements to ensure that they meet risk transfer requirements. The reinsurer must assume significant insurance risk under the reinsured portions of the underlying insurance contracts, and there must be a reasonably possible chance that the reinsurer may realize a significant loss from the transaction. Based on management's evaluation, all reinsurance agreements transfer significant insurance risk and, accordingly, are accounted for as reinsurance.

Reinsurance recoverables on paid losses and LAE are reported as assets. Estimated reinsurance recoverables on unpaid losses and LAE are recognized in a manner consistent with the liabilities related to the underlying reinsured contracts. The Loss Portfolio Transfer (LPT) agreement is accounted for as retroactive reinsurance in accordance with SSAP No. 62R, *Property and Casualty Reinsurance*.

Guaranty Fund and Other Assessments

In California, all insurers writing workers' compensation, including State Fund, are subject to assessment by the California Insurance Guaranty Association (CIGA) and the Department of Industrial Relations (DIR) to protect claimants against insurer insolvencies and administer various aspects of the workers' compensation system. There were no CIGA assessment for 2022 and 2021. The DIR assessment aggregates to approximately 5.9% and 3.9% of direct written premium for

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

2. Summary of Significant Accounting Policies (continued)

2022 and 2021, respectively. Annual assessments are paid in advance, based on prior year premiums with the final assessment based on reported calendar year written premium. Additional amounts owed are included in other liabilities. Amounts prepaid in excess of the final assessment amount are available for credit against future assessments and included in guaranty fund receivables.

In California, all insurers are required by law to bill their policyholders a premium surcharge to cover such fund assessments. State Fund generally requires the policyholder to pay an estimated surcharge at policy inception. CIGA surcharges related to unexpired policies and DIR surcharges collected in excess of assessments are included in other liabilities. Additional surcharges owed by policyholders are included in guaranty fund receivables and the DIR assessments are included in other assets. State Fund remains liable to assessing agencies should policyholders fail to remit premium surcharges.

Effective for the year beginning 2019, the CIGA's Board of Governors elected not to declare an assessment for the "workers' compensation", "automobile/homeowners" or "all other" lines of business. Therefore, State Fund will not surcharge policies generating direct written premium in the workers' compensation beginning January 1, 2019. State Fund will continue to be obligated to fund CIGA at rates that are determined and announced annually as soon as CIGA resumes the assessment for workers' compensation.

Under the U.S. Longshoremen's and Harbor Workers' (L&H) Compensation Act (the Act), all carriers and self-insurers writing U.S. L&H policies, including State Fund, are required to make payments into a Special Fund based on a prorated assessment determined by the Secretary of the U.S. Department of Labor. The Special Fund was created to protect injured employees or their survivors by providing for subsequent injuries as defined by the Act. State Fund recorded a liability of \$5,500 and \$6,000, which are included in other liabilities as of December 31, 2022 and 2021, respectively, for future assessments under the Act.

Pension and Other Postemployment Benefit Plans

State Fund employees are employees of the State. Consequently, State Fund employees participate in the State pension and OPEB plans. State Fund is not directly liable for obligations under the plans. As a result, State Fund recognizes pension and OPEB expense attributable to its proportionate share of the State's pension and OPEB cost for the period.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

2. Summary of Significant Accounting Policies (continued)

The State employee pension plan is administered by the Public Employees' Retirement System of the State of California (CalPERS). State Fund pays CalPERS the estimated employers' share of its current employees' retirement cost based on assessments computed by CalPERS and SCO.

The State's OPEB plan provides medical, prescription drugs, and dental benefits (healthcare benefits) to retired statewide employees. The authority for establishing and amending the OPEB plan lies with CalPERS, while the authority for establishing and amending the funding policy lies with the State Legislature. The State's OPEB plan is a single-employer defined-benefit plan.

For fiscal years beginning on July 1, 2016 and prior, the State's annual OPEB cost was calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined by the State in accordance with the parameters of GASB No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions* (GASB 45).

The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the service cost, or normal cost each year and amortize any unfunded actuarial accrued liabilities (or funding excess) (UAAL) over a period not to exceed 30 years.

For fiscal year beginning on July 1, 2017, the State's annual OPEB expense is calculated based on the service cost, less member contributions, less the expected return on assets, plus an amortization of changes in the Net OPEB liability due to demographic experience, investment performance, assumption changes and plan changes in accordance with the parameters of GASB No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pension* (GASB 75 or Statement). GASB 75 was effective for public employers' fiscal years beginning after June 15, 2017. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions. For defined benefit OPEB, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. The Statement details the recognition and disclosure requirements for employers with payables to defined benefit OPEB plans that are administered through trusts that meet the specified criteria. The State adopted GASB 75 on July 1, 2017.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

2. Summary of Significant Accounting Policies (continued)

To comply with GASB No. 68, *Accounting and Financial Reporting for Pensions* (GASB 68) and GASB 75, CalPERS and a third party actuarial firm prepared an actuarial valuation report for the State's net pension and OPEB liabilities for the State's fiscal year ended June 30, 2022, (using a valuation date of June 30, 2021). Prior to fiscal year 2018–2019, the State determined the annual allocation for State Fund based upon the relationship of pensionable compensation for State Fund compared to the total State for Pension liabilities and active employee health benefit costs for State Fund compared to the total State active employee health benefit costs for OPEB liability. Starting fiscal year 2018–2019, the State determines the annual OPEB allocation ratio for State Fund based on employer OPEB contributions consisting of prefunding contributions and pro-rata payments after application of implicit rate subsidy factor. Pension allocation basis remains unchanged. State Fund records its additional share (per GASB 45 for 2017 and prior, and per GASB 75 for 2018) of the annual OPEB cost and carries the accumulated balance (i.e., the allocated amount less the amount State Fund has funded to the State) as a liability. State Fund continues to pay on a “pay-as-you-go” funding policy until OPEB prefunding took effect on July 1, 2018, for additional contributions made by both employers and employees.

State Fund continued to engage a third party for retirement actuarial consulting services to project the impact on Statutory accounting of GASB 68 and GASB 75. All actuarial methodologies, assumptions, and results as of June 30, 2021, discussed herein were provided to State Fund by the State and were followed by State Fund's external pension actuary for projection as of December 31, 2022, year-end reporting purposes.

Projected benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between employer and plan members to that point. The actuarial calculations reflect a long-term perspective. Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revisions as results are compared to past expectations and new estimates are made about the future. The State's UAAL for the pension and OPEB plans are based on a variety of actuarial assumptions as disclosed in the State's Comprehensive Annual Financial Report (CAFR). Separate actuarial valuations related to State Fund are not available. As a result, the portion of the State's unfunded pension and OPEB liabilities attributable to State Fund is estimated by State Fund, and will change over time.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

2. Summary of Significant Accounting Policies (continued)

State Fund recognizes in the statement of income only the annual service cost allocation from the State, as this is the Company's current year expense for the plan for the period, in accordance with Statutory accounting for plans in which an insurer participates but is not directly liable. In December 2012, State Fund established a special surplus account to provide for the portion of the contingency for OPEB and pension costs that have not already been accrued as a liability, as permitted by SSAP No. 72, *Surplus and Quasi-Reorganizations*. The annual UAAL allocation from the State is recorded as a direct reduction to the special surplus account prior to 2019. In December 2019, State Fund reclassified its portion of OPEB and pension total liabilities based on its proportionate share provided by SCO as per compliance with GASB 68 and 75, following SSAP No. 5R, *Liabilities, Contingencies and Impairment of Assets*. These resulted in State Fund reducing its special surplus for OPEB and pension and increasing its corresponding liabilities (refer to Note 11).

In 2020, management discovered that a portion of the pension contributions are for Amortization of Unfunded Liability. As a result, effective 2020 the pension contributions pertaining to the Amortization of Unfunded Liability are applied as a reduction to pension liability and the remaining amounts representing the normal costs are recorded as pension expenses (refer to Note 11).

Related Parties

State Fund has an agreement with CalHR to adjust the workers' compensation claims and process the payments related to those claims on behalf of state agencies. This is referred to as State Contracts. State Fund pays compensation benefits to the injured workers and medical benefits to the health providers. State Fund is reimbursed by the state agencies for compensation and medical benefits paid, and the cost of adjusting. State Fund also bills monthly service fees for processing these claims on a full cost recovery basis. State Fund records a receivable for the reimbursements and monthly service fees under "Due from adjusting contracts". All agencies make deposits in a trust account that is held by State Fund for future bills. The deposits are included under other liabilities in the statements of admitted assets, liabilities, and policyholders' surplus.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued) (Dollars in Thousands)

2. Summary of Significant Accounting Policies (continued)

Income Taxes

State Fund is exempt from income taxation under the Internal Revenue Code 501(a). State Fund pays premium taxes to the CDI.

3. Risk-Based Capital

California law imposes risk-based capital (RBC) requirements on admitted California insurance companies, including State Fund. These RBC requirements set forth a calculation to determine the required levels of policyholders' surplus, and provide certain consequences for failure to meet these requirements. State Fund operates in conformity with the California law imposed for RBC. As of December 31, 2022 and 2021, policyholders' surplus exceeded the minimum RBC requirements.

4. Investment Securities

State Fund's investments are primarily comprised of bonds and common stocks.

Bonds

The carrying value, gross unrealized gains and losses, and fair value of investments in bonds are as follows:

	Carrying Value	Gross Unrealized Gains	Gross Unrealized Losses	Fair Value
December 31, 2022				
All other governments	\$ 4,991	\$ –	\$ (326)	\$ 4,665
Industrial and miscellaneous	9,264,898	3,894	(1,072,959)	8,195,833
Political subdivisions	583,935	4,059	(92,678)	495,316
Special revenue/assessment	2,382,634	10,548	(319,614)	2,073,568
States, territories, and possessions	202,295	843	(18,966)	184,172
U.S. Government	59,268	–	(2,157)	57,111
Mortgage-backed securities:				
Special revenue/assessment	5,952,785	4,313	(665,379)	5,291,719
U.S. Government	263,016	807	(16,885)	246,938
Total	\$ 18,713,822	\$ 24,464	\$ (2,188,964)	\$ 16,549,322

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued) (Dollars in Thousands)

4. Investment Securities (continued)

	Carrying Value	Gross Unrealized Gains	Gross Unrealized Losses	Fair Value
December 31, 2021				
All other governments	\$ 15,587	\$ 362	\$ —	\$ 15,949
Industrial and miscellaneous	9,019,758	441,125	(55,916)	9,404,967
Political subdivisions	565,881	40,257	(3,112)	603,026
Special revenue/assessment	2,333,495	216,254	(7,765)	2,541,984
States, territories, and possessions	187,463	12,644	(883)	199,224
U.S. Government	59,277	1,496	—	60,773
Mortgage-backed securities:				
Special revenue/assessment	6,041,617	143,988	(45,864)	6,139,741
U.S. Government	291,496	11,672	(3)	303,165
Total	\$ 18,514,574	\$ 867,798	\$ (113,543)	\$ 19,268,829

The tables below reflect the summary of temporarily impaired financial instruments:

	12 Months or Under		Over 12 Months		Total	
	Fair Value	Gross Unrealized Losses	Fair Value	Gross Unrealized Losses	Fair Value	Gross Unrealized Losses
December 31, 2022						
All other governments	\$ 4,665	\$ (326)	\$ —	\$ —	\$ 4,665	\$ (326)
Industrial and miscellaneous	6,581,800	(648,005)	1,446,090	(424,954)	8,027,890	(1,072,959)
Political subdivisions	274,412	(58,379)	92,750	(34,299)	367,162	(92,678)
Special revenue/assessment	1,410,204	(218,153)	303,942	(101,461)	1,714,146	(319,614)
States, territories, and possessions	92,254	(8,857)	28,391	(10,109)	120,645	(18,966)
U.S. Government	57,112	(2,157)	—	—	57,112	(2,157)
Mortgage-backed securities:						
Special revenue/assessment	3,237,793	(270,565)	1,827,789	(394,814)	5,065,582	(665,379)
U.S. Government	217,310	(16,885)	—	—	217,310	(16,885)
Total	\$11,875,550	\$ (1,223,327)	\$ 3,698,962	\$ (965,637)	\$15,574,512	\$ (2,188,964)

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued) (Dollars in Thousands)

4. Investment Securities (continued)

	12 Months or Under		Over 12 Months		Total	
	Fair Value	Gross Unrealized Losses	Fair Value	Gross Unrealized Losses	Fair Value	Gross Unrealized Losses
December 31, 2021						
All other governments	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Industrial and miscellaneous	1,624,103	(39,129)	212,552	(16,786)	1,836,655	(55,915)
Political subdivisions	133,957	(3,112)	—	—	133,957	(3,112)
Special revenue/assessment	437,055	(7,765)	—	—	437,055	(7,765)
States, territories, and possessions	46,984	(884)	—	—	46,984	(884)
U.S. Government	—	—	—	—	—	—
Mortgage-backed securities:						
Special revenue/assessment	2,452,538	(43,881)	37,864	(1,983)	2,490,402	(45,864)
U.S. Government	5,428	(3)	—	—	5,428	(3)
Total	\$ 4,700,065	\$ (94,774)	\$ 250,416	\$ (18,769)	\$ 4,950,481	\$ (113,543)

As of December 31, 2022 and 2021, 2,917 and 543 securities were in an unrealized loss position, which resulted in an unrealized loss of \$2,188,964 and \$113,543, respectively. The increase in the unrealized loss position was attributed to a downward price movement in the bond portfolio due to the increase in Treasury interest rates starting 2021. State Fund's bond portfolio is primarily comprised of investment grade securities. As of December 31, 2022 and 2021, 100% of all bonds held by State Fund were rated Class 1 and Class 2 by the NAIC. State Fund concluded that the gross unrealized losses as of December 31, 2022 and 2021 were temporary in nature.

State Fund did not recognize other-than-temporary impairments on bonds for both years ended December 31, 2022 and 2021.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

4. Investment Securities (continued)

The carrying value and fair value of bonds as of December 31, 2022, by contractual maturity, are shown below. Expected maturities will differ from contractual maturities because borrowers may have the right to call or prepay obligations with or without call or prepayment penalties. MBS provide for periodic payments through their lives so they are listed separately.

	2022	
	Carrying Value	Fair Value
Due in one year or less	\$ 932,376	\$ 925,845
Due after one year through five years	3,325,974	3,167,533
Due after five years through ten years	4,265,913	3,710,518
Due after ten years	3,971,913	3,205,044
Mortgage-backed securities	6,217,646	5,540,382
Total	\$ 18,713,822	\$ 16,549,322

Proceeds from sales of bonds during 2022 were \$2,401,417 with gross realized gains of \$2,343 and gross realized losses of \$261. Proceeds from sales of bonds during 2021 were \$194,448 with gross realized gains of \$33,057 and gross realized losses of \$237.

State Fund had \$59,269 and \$59,277 on deposit with the Federal Reserve Bank of St. Louis as of December 31, 2022 and 2021, respectively, to satisfy the U.S. Department of Labor regulations relating to State Fund's issuance of U.S. L&H policies.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)
(Dollars in Thousands)

4. Investment Securities (continued)

Common Stocks

The tables below reflect costs, gross unrealized gains and losses, and fair value of investments in common stocks:

	Cost	Gross Unrealized Gains	Gross Unrealized Losses	Fair Value
December 31, 2022				
Industrial and miscellaneous	\$ 687,306	\$ 156,903	\$ (35,387)	\$ 808,822
Total common stocks	<u>\$ 687,306</u>	<u>\$ 156,903</u>	<u>\$ (35,387)</u>	<u>\$ 808,822</u>
December 31, 2021				
Industrial and miscellaneous	\$ 880,195	\$ 278,722	\$ (6,643)	\$ 1,152,274
Total common stocks	<u>\$ 880,195</u>	<u>\$ 278,722</u>	<u>\$ (6,643)</u>	<u>\$ 1,152,274</u>

The tables below reflect the summary of temporarily impaired common stocks:

	Less Than 12 Months		12 Months or More		Total	
	Fair Value	Gross Unrealized Losses	Fair Value	Gross Unrealized Losses	Fair Value	Gross Unrealized Losses
December 31, 2022						
Industrial and miscellaneous	\$ 185,150	\$ (34,175)	\$ 10,072	\$ (1,212)	\$ 195,222	\$ (35,387)
Total common stocks	<u>\$ 185,150</u>	<u>\$ (34,175)</u>	<u>\$ 10,072</u>	<u>\$ (1,212)</u>	<u>\$ 195,222</u>	<u>\$ (35,387)</u>
December 31, 2021						
Industrial and miscellaneous	\$ 103,752	\$ (6,387)	\$ 4,917	\$ (256)	\$ 108,669	\$ (6,643)
Total common stocks	<u>\$ 103,752</u>	<u>\$ (6,387)</u>	<u>\$ 4,917</u>	<u>\$ (256)</u>	<u>\$ 108,669</u>	<u>\$ (6,643)</u>

Proceeds from sales or disposals of common stocks during 2022 were \$559,534 with gross realized gains of \$105,034 and gross realized losses of \$41,763. Proceeds from sales or disposals of common stocks during 2021 were \$463,740 with gross realized gains of \$131,309 and gross realized losses of \$5,132.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

4. Investment Securities (continued)

State Fund recognized a \$3,358 other-than-temporary impairment on common stocks for the year ended 2022. State Fund did not recognize any other-than-temporary impairments on common stocks for the year ended 2021.

State Fund is a member of FHLB of San Francisco and owns a Class B membership stock. As of December 31, 2022 and 2021, FHLB par value is \$15,000.

Structured Securities and Other

State Fund does not engage in subprime residential mortgage lending nor does it invest directly in subprime fixed-income securities. As of December 31, 2022 and 2021, State Fund has no direct subprime mortgage-related risk exposure. State Fund invests in MBS that are primarily backed by government agencies or government-sponsored entities, specifically Government National Mortgage Association (GNMA), Federal National Mortgage Association (FNMA), and Federal Home Loan Mortgage Corporation (FHLMC). These types of securities are collateralized by loans, but are ultimately backed by the issuing agencies. GNMA securities are guaranteed by the U.S. Treasury. State Fund, as well as other state and local agencies, are authorized to invest funds in the State's Pooled Money Investment Account (PMIA). State Fund's holdings in the PMIA at December 31, 2022 and 2021, were \$5,715 and \$9,302, respectively.

There were no structured securities as of December 31, 2022 and 2021.

Net investment income earned by investment category is as follows:

	Year Ended December 31	
	2022	2021
Bonds	\$ 533,735	\$ 517,402
Certificates of deposit	—	1
Common stocks	22,606	22,044
Real estate	30,675	31,198
Other	1,447	333
Total investment income	588,463	570,978
Less: investment expenses	(82,342)	(55,781)
Net investment income	\$ 506,121	\$ 515,197

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

5. Fair Value Measurement

State Fund categorizes its financial instruments into a three-level hierarchy based on the priority of the inputs to the valuation technique, per SSAP No. 100R. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure fair value fall within different levels of the hierarchy, the category level is based on the lowest-priority-level input that is significant to the fair value measurement of the instrument in its entirety.

- Level 1 – Quoted prices in active markets for identical assets or liabilities
- Level 2 – Inputs, other than quoted prices, that are observable by a marketplace participant, either directly or indirectly
- Level 3 – Unobservable inputs that are significant to the fair value measurement

The tables below summarize State Fund’s fair value of financial instruments by Level 1, 2 and 3:

	Level 1	Level 2	Level 3	Total
December 31, 2022				
Financial assets:				
Bonds	\$ –	\$ 16,549,322	\$ –	\$ 16,549,322
Common stocks	707,326	15,000	86,496	808,822
Cash, cash equivalents, and short-term investments	238,728	2,234	–	240,962
Receivables for securities	290	–	–	290
Total	\$ 946,344	\$ 16,566,556	\$ 86,496	\$ 17,599,396
Financial liabilities:				
Borrowed money and interest thereon	\$ –	\$ 322,647	\$ –	\$ 322,647
Total	\$ –	\$ 322,647	\$ –	\$ 322,647

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued) (Dollars in Thousands)

5. Fair Value Measurement (continued)

	Level 1	Level 2	Level 3	Total
December 31, 2021				
Financial assets:				
Bonds	\$ —	\$ 19,268,829	\$ —	\$ 19,268,829
Common stocks	1,065,452	15,000	71,822	1,152,274
Cash, cash equivalents, and short-term investments	141,452	—	—	141,452
Receivables for securities	54,779	—	—	54,779
Total	\$ 1,261,683	\$ 19,283,829	\$ 71,822	\$ 20,617,334
Financial liabilities:				
Borrowed money and interest thereon	\$ —	\$ 260,700	\$ —	\$ 260,700
Total	\$ —	\$ 260,700	\$ —	\$ 260,700

6. Borrowed Money

Supplemental Employer Pension Contributions (Senate Bill No. 84)

Senate Bill No. (SB) 84 requires the State Controller to transfer up to \$6,000,000 from the Surplus Money Investment Fund and other funds in the PMIA that accrue interest to the General Fund as a cash loan, the proceeds of which would supplement the state's employer contributions for the 2017–2018 fiscal year. As of December 31, 2022, State Fund's SB 84 loan balance and accrued interest payable were \$36,302 and \$818, respectively. As of December 31, 2021, State Fund's SB 84 loan balance and accrued interest payable were \$52,447 and \$116, respectively. In 2022, State Fund incurred and paid interests of \$1,164 and \$463, respectively. In 2021, State Fund incurred and paid interests of \$166 and \$1,226, respectively. The interest rate is the yield of the two-year constant maturity United States Treasury rate. The bill requires the principal and interest be fully repaid by June 30, 2030.

Aggregated principal amounts due over the term of the loan:

2023	\$ 15,089
2024	15,686
2025	5,527
Total amount due	\$ 36,302

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

6. Borrowed Money (continued)

Federal Home Loan Bank (FHLB) Agreements

State Fund has pledged bonds to FHLB in exchange for cash advances to utilize for operations and investment in short to medium-term bonds. Under the Securities Backed Credit Program, members of the FHLB may borrow up to 100% of the current market value of its eligible securities pledged. FHLB assigned the appropriate borrowing capacity to each security according to the security type and then determines the total borrowing capacity as a percentage of the market value of the Securities Backed Credit collateral. The current borrowing of \$330,619 is subject to prepayment penalties.

The table below summarizes the FHLB pledge and borrowing:

	2022	2021
Actual or estimated borrowing capacity as of reporting date	\$ 1,270,937	\$ 1,253,144
Collateral amount pledged as of reporting date:		
Fair value	1,888,770	1,775,841
Carrying value	2,214,832	1,765,211
Maximum collateral amount pledged during the reporting period:		
Fair value	1,961,016	2,041,533
Carrying value	2,277,455	2,012,062
Maximum amount borrowed during the reporting period	330,619	256,915
Borrowing from FHLB as of reporting date	\$ 330,619	\$ 256,915
Accrued interest on borrowing	1,934	1,079
Total borrowing and accrued interest	<u>\$ 332,553</u>	<u>\$ 257,994</u>

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

6. Borrowed Money (continued)

The tables below summarize the date issued, maturity date, face value, carrying value, interest rate and effective interest rate, and interest paid related to the FHLB borrowing agreement:

December 31, 2022					
Date Issued	Maturity Date	Face Value/ Carrying Value	Interest Rate	Effective Interest Rate	Interest Paid
01/22/2019	02/27/2023	\$ 25,418	2.87%	2.87%	\$ 740
01/23/2019	01/23/2024	24,966	2.90	2.90	734
03/16/2020	09/13/2024	10,000	1.15	1.15	117
03/17/2020	06/12/2024	10,070	1.22	1.22	125
03/19/2020	03/19/2025	7,250	1.46	1.46	107
03/20/2020	03/03/2025	1,940	1.38	1.38	27
03/23/2020	03/24/2025	21,260	1.38	1.38	297
03/24/2020	03/24/2025	1,750	1.58	1.58	28
03/25/2020	03/25/2025	14,980	1.58	1.58	240
03/27/2020	03/27/2025	3,150	1.58	1.58	50
03/30/2020	03/31/2025	9,000	1.45	1.45	132
03/30/2020	03/31/2025	4,000	1.10	1.10	45
03/30/2020	03/30/2023	2,250	0.69	0.69	16
04/01/2020	03/30/2023	24,300	0.69	0.69	170
04/07/2020	04/07/2025	1,600	0.94	0.94	15
04/09/2020	04/06/2023	39,960	0.74	0.74	300
05/22/2020	02/13/2025	14,460	0.67	0.67	98
03/25/2022	01/02/2026	10,000	2.74	2.74	75
03/25/2022	01/04/2027	8,200	2.75	2.75	63
03/29/2022	04/01/2027	1,750	2.74	2.74	25
04/26/2022	02/01/2027	20,000	3.10	3.10	167
08/26/2022	08/28/2025	3,750	3.59	3.59	-
10/18/2022	07/01/2027	2,600	4.45	4.45	-
10/19/2022	06/15/2027	7,465	4.46	4.46	53
11/04/2022	11/04/2025	2,500	4.70	4.70	-
11/07/2022	10/27/2025	15,000	4.89	4.89	-
11/15/2022	11/15/2027	19,250	4.16	4.16	-
12/15/2022	12/15/2025	23,750	4.15	4.15	-
		\$ 330,619			\$ 3,624

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)
(Dollars in Thousands)

6. Borrowed Money (continued)

December 31, 2021					
Date Issued	Maturity Date	Face Value/ Carrying Value	Interest Rate	Effective Interest Rate	Interest Paid
12/12/2018	06/20/2022	\$ 25,361	2.95%	2.95%	\$ 758
01/22/2019	02/27/2023	25,418	2.87	2.87	740
01/23/2019	01/23/2024	24,966	2.90	2.90	734
03/16/2020	05/05/2022	15,200	0.73	0.73	113
03/16/2020	09/13/2024	10,000	1.15	1.15	117
03/17/2020	06/12/2024	10,070	1.22	1.22	125
03/19/2020	03/19/2025	7,250	1.46	1.46	107
03/20/2020	03/03/2025	1,940	1.38	1.38	27
03/23/2020	03/24/2025	21,260	1.38	1.38	297
03/24/2020	03/24/2025	1,750	1.58	1.58	28
03/25/2020	03/25/2025	14,980	1.58	1.58	240
03/27/2020	03/27/2025	3,150	1.58	1.58	50
03/30/2020	03/30/2023	9,000	1.45	1.45	132
03/30/2020	03/31/2025	4,000	1.10	1.10	45
03/30/2020	03/31/2025	24,300	0.69	0.69	170
04/01/2020	03/30/2023	2,250	0.69	0.69	16
04/07/2020	04/07/2025	1,600	0.94	0.94	15
04/09/2020	04/06/2023	39,960	0.74	0.74	300
05/22/2020	02/13/2025	14,460	0.67	0.67	98
		<u>\$ 256,915</u>			<u>\$ 4,112</u>

Based on the advance agreement, State Fund is subject to normal covenants of compliance with the FHLB credit program, compliance with applicable laws, providing reports as FHLB may require, insurance on the collateral, and notices for specified events such as defaults, mergers, change in charter, etc. There have been no violations of the terms and covenants for the advances.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

7. Real Estate, Furniture, Equipment, and Leasehold Improvements

Real estate is comprised of the following:

	December 31	
	2022	2021
Property occupied by the Company	\$ 363,816	\$ 363,623
Property held for the production of income	37,866	35,131
Property held for sale	710	-
	402,392	398,754
Accumulated depreciation	(113,333)	(105,163)
Total	\$ 289,059	\$ 293,591

Depreciation expense on real estate was \$8,170 and \$7,890 for the years ended December 31, 2022 and 2021, respectively. As of December 31, 2022 and 2021, State Fund did not impair real estate property held for sale.

Furniture, equipment, and leasehold improvements are included in other assets and comprise the following:

	December 31	
	2022	2021
Data processing equipment and software	\$ 238,113	\$ 256,995
Office furniture, equipment, and leasehold improvements	78,397	66,667
	316,510	323,662
Accumulated depreciation	(269,274)	(278,306)
	47,236	45,356
Non-admitted assets	(41,910)	(34,345)
Total	\$ 5,326	\$ 11,011

Depreciation and amortization expenses on furniture, equipment, and leasehold improvements were \$9,655 and \$15,056 for the years ended December 31, 2022 and 2021, respectively.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

8. Estimated Liabilities for Losses and Loss Adjustment Expenses

The table below reflects changes in the estimated liabilities for losses and loss adjustment expenses over the prior 12 months through December 31, 2022 and 2021. Loss and loss adjustment expense reserves are shown net of reinsurance but gross of the impact of an LPT.

	2022	2021
Estimated liabilities for losses and loss adjustment expenses as of January 1, 2022 and 2021, net of ceded reinsurance of \$37,885 and \$42,155, respectively	\$ 11,590,407	\$ 11,717,161
Add incurred related to:		
Current year	1,271,329	1,489,140
Prior years	(133,424)	(230,683)
Total incurred	1,137,905	1,258,457
Less paid related to:		
Current year	199,511	212,402
Prior years	1,042,983	1,172,809
Total paid	1,242,494	1,385,211
Estimated liabilities for losses and loss adjustment expenses as of December 31, 2022 and 2021, net of ceded reinsurance of \$30,434 and \$37,885, respectively	\$ 11,485,818	\$ 11,590,407

The decrease in incurred losses and loss adjustment expenses on insured events in prior years were approximately \$133,424 and \$230,683 in 2022 and 2021, respectively. For both years 2022 and 2021, the decreases were due to favorable developments on loss and LAE reserves.

Subrogation recoveries are considered when setting loss reserves. The estimated subrogation included as a reduction to IBNR was \$38,788 and \$59,363 as of December 31, 2022 and 2021, respectively.

State Fund writes workers' compensation insurance, a line that exposes State Fund to long-term liabilities with a potential for significant reserve variability. Management has identified the major risk factors in reserve estimation as medical inflation and changes in utilization of medical procedures, exposure to the retroactive impact of future legislative, regulatory and judicial decisions that impact medical treatment and delivery and Medicare set-aside requirements.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

8. Estimated Liabilities for Losses and Loss Adjustment Expenses (continued)

The workers' compensation benefit program provides medical care for the lifetime of the claimant in some cases. This exposes any current estimate of future liability to the uncertainties of future medical cost inflation. State Fund uses various development modeling techniques to assist in the evaluation of its reserves under the direction of its management.

These risk factors, coupled with the variability that is inherent in reserve estimation, could result in material adverse deviation from the carried estimated liabilities for losses and LAE.

As a workers' compensation carrier, State Fund has incidental exposure to asbestos and environmental claims. Given that State Fund's book is principally small to medium size businesses, State Fund has no significant asbestos and environmental exposure aggregations. Claims are made up on a per claimant basis.

The table below reflects the amount paid and reserved for losses and loss adjustment expenses for asbestos claims on direct, assumed, and net of reinsurance bases:

	2022	2021
Asbestos, direct:		
Beginning reserves (including case, bulk and IBNR, and LAE)	\$ 49,675	\$ 54,955
Losses and LAE incurred	-	-
Calendar year payments for losses and LAE	(926)	(5,280)
Ending reserves (including case, bulk and IBNR, and LAE)	\$ 48,749	\$ 49,675
Asbestos, net of ceded:		
Beginning reserves (including case, bulk and IBNR, and LAE)	\$ 49,675	\$ 54,955
Losses and LAE incurred	-	-
Calendar year payments for losses and LAE	(926)	(5,280)
Ending reserves (including case, bulk and IBNR, and LAE)	\$ 48,749	\$ 49,675

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued) (Dollars in Thousands)

8. Estimated Liabilities for Losses and Loss Adjustment Expenses (continued)

State Fund has purchased annuities from life insurers under which the claimants are payees. State Fund requires the insurance companies that underwrite structured settlement annuities to have an A.M. Best credit rating of A+ or better. The present value of purchased annuities as reported to State Fund by the issuers was \$680,899 and \$707,293 at December 31, 2022 and 2021, respectively. This represents the discounted amount, as the nominal amount is not currently readily available from the issuers. These annuities have been used to reduce unpaid losses. State Fund is contingently liable for 100% of the annuities should the issuers of the annuities fail to perform under the terms of the annuities, which would require State Fund to report these obligations at the nominal value.

9. Reinsurance

Certain premiums and losses are ceded to other insurance companies under various reinsurance agreements. These agreements are used by State Fund to manage exposure to loss. State Fund has reported ceded reinsurance balances (prior to the LPT) as follows:

	Year Ended December 31	
	2022	2021
Reinsurance ceded:		
Premium written	\$ 15,615	\$ 16,435
Premium earned	15,615	16,435
Premium payable (receivable)	1,297	1,036
Loss and loss adjustment expense incurred	5,560	16
Loss and loss adjustment expense recoverable	33,713	40,216

Ceded loss and loss adjustment expense recoverable includes \$23,660 and \$25,845 from Reliastar Life Insurance Company as of December 31, 2022 and 2021, respectively.

State Fund remains liable for amounts ceded in the event that reinsurers are unable to honor their obligations.

State Fund does not have an unsecured aggregate recoverable for losses, paid and unpaid, loss adjustment expenses, and unearned premium with any individual reinsurers (excluding the LPT), authorized or unauthorized, that exceeds 3% of its policyholders' surplus.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

9. Reinsurance (continued)

Catastrophic Reinsurance

State Fund's underwriting risk exposure is concentrated in California. As such, State Fund is exposed to earthquakes, terrorist acts, and other catastrophic events. These have not had significant adverse effects on operations in the past, but could present risks in the future. State Fund purchases reinsurance protection to attempt to mitigate losses from catastrophic events.

State Fund uses the modeling resources of its lead reinsurance intermediary to estimate the cumulative exceedance probability curve for aggregate annual terrorism losses and for per occurrence earthquake losses at both random and peak exposure periods. Standard catastrophe models were used to determine the selected reinsurance structure based on State Fund's existing capital.

State Fund cedes insurance risk relating to its workers' compensation business on multiple reinsurance treaties to multiple reinsurance companies. Reinsurance agreements attempt to mitigate State Fund's liability on some individual claims, on some layers of loss, on some blocks of business, and on catastrophic exposure. In accordance with statutory accounting practices, the reinsured risks are reflected net of the related loss and loss adjustment expense reserves. State Fund, however, is responsible for the insurance ceded to the extent that reinsurers would be unable to meet the obligations assumed under reinsurance contracts.

For all natural catastrophes in 2022 and 2021, State Fund had reinsurance coverage totaling \$520,000 and \$570,000, respectively: \$210,000 from the multi-year catastrophe bond (covering earthquake) for both years 2022 and 2021, \$60,000 from a treaty covering 20% of the \$300,000 layer in excess of the \$50,000 retention (covering all perils) for both years 2022 and 2021, and \$250,000 for 2022, \$300,000 for 2021, respectively, from treaties that cover \$300,000 in excess of \$350,000 (covering all perils).

State Fund was also covered in 2022 and 2021 by a multiyear catastrophe bond issued by a special purpose reinsurer that covers losses for earthquakes with a magnitude greater than or equal to Mw 5.5 for the period January 1, 2019 until December 31, 2022. It provides up to \$210,000 of the \$300,000 excess of \$50,000 layer.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

9. Reinsurance (continued)

For terrorism incidents in 2022, including losses generated from nuclear, biological, chemical, or radiological events, State Fund was covered by a combination of private reinsurance and the Terrorism Risk Insurance Program Reauthorization Act of 2015 (TRIPRA). Private per occurrence excess of loss reinsurance covered \$250,000 of losses in excess of \$50,000 not first covered under TRIPRA, for an incident involving at least four claimants. TRIPRA provided coverage for 80% of losses in excess of 20% of 2021 Direct Earned Premium, or approximately \$250,000, subject to a statutorily determined industry-wide maximum.

For terrorism incidents in 2021, including losses generated from nuclear, biological, chemical, or radiological events, State Fund was covered by a combination of private reinsurance and the Terrorism Risk Insurance Program Reauthorization Act of 2015 (TRIPRA). Private per occurrence excess of loss reinsurance covered \$300,000 of losses in excess of \$50,000 not first covered under TRIPRA, for an incident involving at least four claimants. TRIPRA provided coverage for 80% of losses in excess of 20% of 2020 Direct Earned Premium, or approximately \$206,000, subject to a statutorily determined industry-wide maximum.

Commutation

For the years ended December 31, 2022 and 2021, State Fund has no commutation of ceded reinsurance.

Loss Portfolio Transfer (LPT)

In August 2002, State Fund entered into a Loss Portfolio Transfer agreement (LPT) with XL Re Ltd. and ACE Bermuda Insurance Ltd. (the Reinsurers). The retroactive reinsurance agreement reinsured losses paid after January 1, 2002, on accident years 1980 through 1998. Under the LPT, State Fund retains liability for the first \$950,000 of aggregate subject losses across the entire 18-year period. In the first reinsured layer of coverage, the Reinsurers are liable for a 90% share of the next \$1,150,000 of subject losses. Upon exhaustion of the first layer, State Fund retains the next \$200,000 of subject losses in excess of \$2,100,000. Then, in a second reinsured layer, the Reinsurers are liable for a 90% share of the next \$300,000 of subject losses. The maximum amount recoverable from the Reinsurers under both reinsured layers of the treaty is 90% of \$1,450,000.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

9. Reinsurance (continued)

Under the LPT, State Fund initially recorded a retroactive ceded loss reserves credit of \$1,035,000 for a payment of \$728,744, thus recognizing a retroactive gain of \$319,756. The gain was recorded as special surplus for retroactive reinsurance. The special surplus arising from the transaction will be considered to be earned surplus and transferred to unassigned funds (surplus) when cash recoveries from the Reinsurers exceed the total consideration paid by State Fund for the LPT. Additionally, State Fund received \$1,791 as interest on monies held by the Reinsurers prior to the final consummation of the LPT. This resulted in a net amount paid by State Fund of \$726,953.

As of December 31, 2005, State Fund's carried gross loss reserves for the subject losses exceeded the upper limit of the second layer of the treaty. State Fund increased retroactive ceded reserves by an additional \$270,000 (the \$300,000 in the second layer less State Fund's 10% retention). As a result, State Fund recognized an additional retroactive gain of \$256,500 (\$270,000 net of a \$13,500 deposit with Reinsurers for the coverage). Special surplus for retroactive reinsurance increased from \$319,800 in 2004 to \$576,300 at year-end of 2005. The special surplus for retroactive reinsurance began to decline in 2012 as the total recovered balance began to exceed LPT consideration paid. The special surplus for retroactive reinsurance was reduced by \$38,628 in 2022 and \$39,656 in 2021 and transferred to unassigned surplus.

Effective January 1, 2007, XL Re Ltd. assumed all the rights and obligations of Ace Bermuda Insurance Ltd. to State Fund under the LPT through an Assumption Reinsurance and Novation Agreement.

In 2016, XL Re Ltd. completed a merger. The merged company holds the name XL Bermuda Ltd. and effective with the completion of the merger, XL Bermuda Ltd. assumed all rights and obligations of XL Re Ltd.

The original LPT contained a provision under the Large Payment Oversight clause, which was intended to address acceleration of payments due to settlement of claims. If the aggregate of Large Payments (defined as individual payments exceeding \$10 intended to settle future liability) exceeds tabled values in the treaty (as specified at successive year-ends), this would void coverage on claims with subsequent Large Payments unless the Reinsurers provide prior written consent for the payments, or State Fund agreed that reimbursement would be apportioned over the life expectancy of the injured employee.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

9. Reinsurance (continued)

The Large Payment Oversight provision was triggered in the third quarter of 2009. In order to simplify administration by all parties of this provision, State Fund and the Reinsurer amended the original LPT contract to allow the deferral of subsequent Large Payments to be done on the aggregated total for each calendar quarter, based on an agreed average life expectancy for the entire body of claims involved in the LPT.

As of December 31, 2022, cumulative subject paid losses were \$2,561,302, which exceeded the upper limit of the first layer of \$2,100,000 placed at 90% and has pierced the second layer of coverage. After the \$950,000 and \$200,000 Company retention on the first and second layer, respectively, which resulted to a combined total recoverable losses of \$1,270,571, of which \$1,089,836 was collected from the Reinsurers, \$10,036 was billed as a current receivable, and \$170,300 was receivable but not yet due from deferred large loss settlements.

As of December 31, 2021, cumulative subject paid losses were \$2,517,301, which exceeded the upper limit of the first layer of \$2,100,000 placed at 90% and has pierced the second layer of coverage. After the \$950,000 and \$200,000 Company retention on the first and second layer, respectively, which resulted to a combined total recoverable losses of \$1,230,571, of which \$1,051,209 was collected from the Reinsurers, \$11,244 was billed as a current receivable, and \$168,118 was receivable but not yet due from deferred large loss settlements.

10. Commitments and Contingencies

State Fund leases certain office space, furniture, equipment, and vehicles under noncancelable operating leases. The aggregate minimum annual lease payments under such operating leases as of December 31, 2022, were as follows:

2023	\$	9,133
2024		7,623
2025		7,089
2026		7,149
2027		4,298
Future years		2,730
Total	\$	<u>38,022</u>

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

10. Commitments and Contingencies (continued)

Leases for office space generally require additional payments comprising State Fund's pro rata share of increases in real estate taxes and building operating expenses. For the years ended December 31, 2022 and 2021, the total rental expense for office space was \$38,140 and \$38,889, respectively, which is comprised of an allocation of rental value to space owned and occupied by State Fund of \$25,810 and \$26,471, and expense for leased properties of \$12,330 and \$12,418, respectively. Other lease expenses were \$177 and \$179 for the years ended December 31, 2022 and 2021, respectively.

State Fund owns several properties that are partially leased to unrelated parties. Real Estate owned and leased is stated at cost, less accumulated depreciation. The Company is responsible for the payment of property taxes, insurance and maintenance costs related to the leased properties.

Rental income for the year ended December 31, 2022, was \$4,866. The portion of the carrying value and accumulated depreciation of real estate owned that are partially leased are \$24,040 and \$6,194, respectively.

Rental income for the year ended December 31, 2021, was \$4,726. The portion of the carrying value and accumulated depreciation of real estate owned that are partially leased are \$22,960 and \$5,292, respectively.

Future minimum lease payment receivables under noncancelable leasing arrangements as of December 31, 2022, are as follows:

2023	\$	4,628
2024		4,140
2025		3,835
2026		927
2027		929
Future years		471
Total	\$	<u>14,930</u>

Lawsuits arise against State Fund in the normal course of business. Contingent liabilities arising from litigation and other matters are not considered material in relation to the financial position of State Fund.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

11. Pension and Other Postemployment Benefit Plans

State Fund incurred pension expense of \$34,782 and \$29,543 for the years ended December 31, 2022 and 2021, respectively.

State Fund paid retiree health benefit pro rata assessments of \$38,526 and \$39,280 for the years ended December 31, 2022 and 2021, respectively. In addition, State Fund also paid \$10,960 and \$10,289 of additional contributions for employer's OPEB Prefunding in 2022 and 2021, respectively.

In 2022, State Fund reclassified a total of \$269,694 into special surpluses from liabilities, by increasing Pension surplus and decreasing OPEB liability by \$82,810, increasing Pension surplus and decreasing Pension liability by \$186,884 based on the State Controller's allocation report (Accounting Element) as of June 30, 2022. In addition, Pension surplus increased by \$94,681 with a corresponding decrease in OPEB surplus by the same amount. These reclassifications are made in compliance with SSAP 5R. The liabilities for OPEB and Pension as of December 31, 2022 are \$1,051,609 and \$421,223, respectively. In December 2022, State Fund decreased its special surplus for UAAL for Pension by \$139,821 as projected by our third party actuary.

In 2021, State Fund reclassified a net of \$60,601 in special surpluses to liabilities, by increasing OPEB surplus and decreasing OPEB liability by \$23,440, increasing Pension surplus and decreasing OPEB surplus by \$84,041 and finally decreasing Pension surplus and increasing Pension liability by the same amount based on the State Controller's allocation report (Accounting Element) as of June 30, 2021. These reclassifications are made in compliance with SSAP 5R. The liabilities for OPEB and Pension as of December 31, 2021 are \$1,132,488 and \$710,209, respectively. In December 2021, State Fund increased its special surplus for UAAL for OPEB by \$22,394 as projected by our third party actuary.

In 2022 and 2021, State Fund recorded OPEB expenses of \$51,417 and \$50,637, respectively.

The special surplus was increased by \$129,873 and decreased by \$38,207, respectively, for the years ended December 31, 2022 and 2021.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

12. Risks and Uncertainties

Some of State Fund's more significant risks are discussed below and in other notes to these financial statements. State Fund's business may also be adversely affected by risks and uncertainties not currently known or that are currently considered immaterial.

State Fund invests in various investment securities that are exposed to various risks, such as interest rate, market risk, and credit risk. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in values of investment securities will occur in the near term and that change could materially affect the amounts reported in the statutory-basis financial statements. A substantial amount of the State Fund's assets is invested in debt and equity securities. Defaults, downgrades, or other events impairing the value of securities owned may reduce policyholders' surplus. State Fund attempts to mitigate these risks by adhering to investment policies that provide portfolio diversification and by complying with investment limitations governed by state insurance laws and regulations, as applicable. Additionally, management actively manages the investment risks by monitoring credit and rating changes on its portfolio. Underwriting risk is the risk that premiums from insured policies will be insufficient to cover the claims and expenses under the policies. State Fund's underwriting risk exposure is concentrated in California. As such, State Fund is exposed to losses from earthquakes, terrorist acts, and other catastrophic events, as well as the negative effects of significant economic and political events concentrated within the State. State Fund attempts to manage underwriting risk through price monitoring, which includes analyzing and monitoring current and historical State Fund data and industry data and trends, and through reinsurance.

State Fund attempts to protect its computer systems and communications systems but may experience interruptions and breaches, including computer viruses, malicious software, cyber-attacks, and hacking, which could impair the ability to conduct business and communicate, internally and with policyholders and customers, or result in the theft of trade secrets or other misappropriation of assets, or otherwise compromise privacy of State Fund's sensitive information, or that of its customers or other business partners.

Refer to Note 8 for discussion of the risks and uncertainties regarding estimates of reserves for losses and loss adjustment expenses incurred but unpaid. Refer to Note 2 for discussion of the risks and uncertainties regarding estimates of contingent obligations for unfunded pension and OPEB.

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

13. Related Parties

State Fund entered into a MSA with CalHR to administer state agencies' workers' compensation claims (refer to Note 2).

In 2022 and 2021, State Fund billed state agencies a total of \$200,080 and \$187,719 as service fees, respectively, based on the MSA.

State Fund reported \$76,418 and \$74,214 due from state agencies in 2022 and 2021, respectively. The deposit in the trust fund account from state agencies has a balance of \$77,123 and \$71,867 as of December 31, 2022 and 2021, respectively.

14. Special Surplus Funds

The following summarizes changes in the balances of special surplus funds:

	Retroactive Reinsurance	Unfunded Pension and OPEB
Balance at December 31, 2020	\$ 293,448	\$ 272,709
Transfer to unassigned surplus – LPT Recoveries	(39,656)	–
Transfer from OPEB liability <i>(Note 11)</i>	–	23,440
Transfer to Pension liability <i>(Note 11)</i>	–	(84,041)
Transfer from unassigned surplus <i>(Note 11)</i>	–	22,394
Balance at December 31, 2021	253,792	234,502
Transfer to unassigned surplus – LPT Recoveries	(38,628)	–
Transfer from OPEB liability <i>(Note 11)</i>	–	82,810
Transfer from Pension liability <i>(Note 11)</i>	–	186,884
Transfer to unassigned surplus <i>(Note 11)</i>	–	(139,821)
Balance at December 31, 2022	\$ 215,164	\$ 364,375

State Compensation Insurance Fund

Notes to Statutory-Basis Financial Statements (continued)

(Dollars in Thousands)

15. Policyholders' Dividends

State Fund declared a total of \$117,500 in dividends in 2022. The qualifying policyholders receive 5% of estimated annual premium and 5% of final billed premium for Large Account Safety Dividend (LASD) for both policy years 2022 and 2021. This was partially offset by a \$16,284 release of 2020 policyholders' dividends reserves in excess of estimated payments. State Fund did not declare dividends in 2021.

16. Subsequent Events

Effective January 2023, State Fund no longer purchases reinsurance protection against a 1-in-500 year loss catastrophic event which was valued at \$570,000 for 2022 due to cost-benefit considerations. State Fund adopted a Risk Tolerance for the exposure and considers a 1-in-100 year event valued at \$170,000, in the calculation of the minimum Policyholder Surplus which must be retained, leaving a balance of \$400,000. Therefore, \$400,000 of Policyholder Surplus was allocated from the Risk Bank, State Fund's mechanism for aggregating risks taken against surplus, for catastrophe events.

Effective January 2023, State Fund is no longer offering U.S. L&H coverage and will sunset the underwriting of these policies effective January 1, 2024.

On February 1, 2023, State Fund's common stock holding, RREEF America REIT II, Inc., became a wholly owned indirect subsidiary of the RREEF America II LP, as a result of a merger. The shares of common stock of RREEF America REIT II, Inc. held by State Fund were converted into units of limited partnership interests in RREEF America II LP and State Fund was admitted as a Limited Partner.

Management of State Fund has evaluated all events occurring after December 31, 2022 through May 18, 2023, the date the financial statements were available to be issued, and has concluded that no other subsequent event required either recognition or disclosure in the financial statements.

Supplementary Information



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Report of Independent Auditors on Supplementary Information

The Audit Committee of the Board of Directors
State Compensation Insurance Fund

We have audited, in accordance with auditing standards generally accepted in the United States of America, the statutory-basis financial statements of State Compensation Insurance Fund for the years ended December 31, 2022 and 2021, and have issued an adverse opinion with respect to conformity with U.S. generally accepted accounting principles and an unmodified opinion with respect to conformity with accounting practices prescribed or permitted by the California Department of Insurance thereon dated May 18, 2023. Our audits were conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying reinsurance disclosures and supplemental investment disclosures are presented to comply with the National Association of Insurance Commissioners' *Annual Statement Instructions* and the National Association of Insurance Commissioners' *Accounting Practices and Procedures Manual* and for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the statutory-basis financial statements as a whole.

This report is intended solely for the information and use of the Company and state insurance departments to whose jurisdiction the Company is subject and is not intended to be and should not be used by anyone other than these specified parties.

Ernst & Young LLP

May 18, 2023

State Compensation Insurance Fund

Investment Risks Interrogatories

(Dollars in Thousands)

December 31, 2022

The following is a summary of certain financial data included in other exhibits and schedules of State Fund's 2022 Statutory Annual Financial Statement as filed with state regulatory authorities.

The following information is as of December 31, 2022.

1. State Fund's total admitted assets as filed in the 2022 Annual Statement is: \$20,456,184
2. State Fund's ten largest exposures to a single issuer/borrower/investment:

Issuer	Description of Exposure	Amount	Percentage of Total Admitted Assets
JPMorgan Chase & Co.	Long-term bonds and common stocks	\$ 247,104	1.2%
Morgan Stanley	Long-term bonds	243,815	1.2
Bank of America Corporation	Long-term bonds and common stocks	219,510	1.1
Citigroup Inc.	Long-term bonds	216,316	1.1
UnitedHealth Group Incorporated	Long-term bonds and common stocks	213,025	1.0
The Goldman Sachs Group, Inc.	Long-term bonds	209,518	1.0
Walmart Inc.	Long-term bonds and common stocks	174,540	0.9
PepsiCo Inc.	Long-term bonds and common stocks	160,146	0.8
Toyota Motor Corporation	Long-term bonds	156,835	0.8
Comcast Corporation	Long-term bonds and common stocks	145,065	0.7

3. The amounts and percentages of State Fund's total admitted assets held in bonds by NAIC designation are as follows:

Ratings	Amount	Percentage of Total Admitted Assets
NAIC – 1	\$ 16,552,991	80.9%
NAIC – 2	2,163,078	10.6

4.–10. State Fund does not hold any foreign (non-Canadian) investments.

11. Assets held in Canadian investments are less than 2.5% of State Fund's total admitted assets.

State Compensation Insurance Fund

Investment Risks Interrogatories (continued) (Dollars in Thousands)

December 31, 2022

12. State Fund does not have assets held in investments with contractual sales restrictions.

13.–14. State Fund’s ten largest equity interests:

Issuer	Amount	Percentage of Total Admitted Assets
RREEF America REIT II Corp.	\$ 86,496	0.4%
UnitedHealth Group Incorporated	25,326	0.1
NIKE, Inc.	20,839	0.1
The TJX Companies, Inc.	20,045	0.1
Microsoft Corporation	19,753	0.1
Colgate-Palmolive Company	19,351	0.1
McDonald’s Corporation	18,954	0.1
The Procter & Gamble Company	18,567	0.1
PepsiCo, Inc.	18,390	0.1
Raytheon Technologies Corporation	17,677	0.1

15. Assets held in a partnership is less than 2.5% of State Fund’s total admitted assets.

16.–17. State Fund does not hold any investments in mortgage loans.

18. Assets held in real estate are less than 2.5% of State Fund’s total admitted assets.

19. State Fund does not hold any investment in mezzanine real estate loans.

20. State Fund does not have assets subject to securities lending, repurchase, or reverse repurchase agreements.

21. State Fund does not have warrants that are not attached to other financial instruments, options, caps, and floors.

22. State Fund does not have any collars, swaps, or forwards.

23. State Fund does not have any futures contracts.

State Compensation Insurance Fund

Summary Investment Schedule

(Dollars in Thousands)

December 31, 2022

	Gross Investment Holdings		Admitted Assets as Reported in the Annual Statement	
	Amount	Percentage	Amount	Percentage
Long-term bonds:				
U.S. Governments	\$ 322,284	1.6%	\$ 322,284	1.6%
All other governments	4,991	–	4,991	–
U.S. states, territories and possessions, etc., guaranteed	202,295	1.0	202,295	1.0
U.S. political subdivisions of states, territories and possessions, guaranteed	583,935	2.9	583,935	2.9
U.S. special revenue and special assessment obligations, etc., non-guaranteed	8,335,419	41.6	8,335,419	41.6
Industrial and miscellaneous	9,264,898	46.2	9,264,898	46.2
Common stocks:				
Industrial and miscellaneous publicly traded (unaffiliated)				
Industrial and miscellaneous other (unaffiliated)	808,822	4.0	808,822	4.0
Real estate:				
Properties occupied by Company	253,834	1.3	253,834	1.3
Properties held for production of income	34,515	0.2	34,515	0.2
Properties held for sale	710	–	710	–
Cash, cash equivalents, and short-term investments:				
Cash	232,941	1.2	232,941	1.2
Cash equivalents	5,787	–	5,787	–
Short-term investments	2,248	–	2,248	–
Other invested assets	4,496	–	4,496	–
Receivable for securities	290	–	290	–
Total cash and investments	\$ 20,057,465	100.0%	\$ 20,057,465	100.0%

See accompanying independent auditors' report.

State Compensation Insurance Fund

Reinsurance Interrogatories

(Dollars in Thousands)

December 31, 2022

1. Has the reporting entity reinsured any risk with any other entity under a quota share reinsurance contract that includes a provision that would limit the reinsurer's losses below the stated quota share percentage (e.g., a deductible, a loss ratio corridor, a loss cap, an aggregate limit or any similar provisions)? Yes No

2. If yes, indicate the number of reinsurance contracts containing such provisions.

3. If yes, does the amount of reinsurance credit taken reflect the reduction in quota share coverage caused by any applicable limiting provision(s)? Yes No

4. Has this reporting entity reinsured any risk with any other entity and agreed to release such entity from liability, in whole or in part, from any loss that may occur on this risk, or portion thereof, reinsured? Yes No

5. If yes, give full information.

In March 2022, State Fund wrote off recoverables due from Lamorak Insurance Company and Bedivere Insurance Company, as both reinsurers have gone through liquidation. Thus, releasing both entities of their liabilities.

6. Has the reporting entity ceded any risk under any reinsurance contract (or under multiple contracts with the same reinsurer or its affiliates) for which during the period covered by the statement: (i) it recorded a positive or negative underwriting result greater than 5% of prior year-end surplus as regards policyholders or it reported calendar year written premium ceded or year-end loss and loss expense reserves ceded greater than 5% of prior year-end surplus as regards policyholders; (ii) it accounted for that contract as reinsurance and not as a deposit; and (iii) the contract(s) contain one or more of the following features or other features that would have similar results:
 - (a) A contract term longer than two years and the contract noncancelable by the reporting entity during the contract term;

State Compensation Insurance Fund

Reinsurance Interrogatories (continued)

(Dollars in Thousands)

December 31, 2022

- (b) A limited or conditional cancellation provision under which cancellation triggers an obligation by the reporting entity, or an affiliate of the reporting entity, to enter into a new reinsurance contract with the reinsurer, or an affiliate of the reinsurer;
- (c) Aggregate stop loss reinsurance coverage;
- (d) A unilateral right by either party (or both parties) to commute the reinsurance contract, whether conditional or not, except for such provisions which are only triggered by a decline in the credit status of the other party;
- (e) A provision permitting reporting of losses, or payment of losses, less frequently than on a quarterly basis (unless there is no activity during the period); or
- (f) Payment schedule, accumulating retentions from multiple years or any features inherently designed to delay timing of the reimbursement to the ceding entity.

Yes No

7. Has the reporting entity during the period covered by the statement ceded any risk under any reinsurance contract (or under multiple contracts with the same reinsurer or its affiliates), for which, during the period covered by the statement, it recorded a positive or negative underwriting result greater than 5% of prior year-end surplus as regards policyholders or it reported calendar year written premium ceded or year-end loss and loss expense reserves ceded greater than 5% of prior year-end surplus as regards policyholders; excluding cessions to approved pooling arrangements or to captive insurance companies that are directly or indirectly controlling, controlled by, or under common control with (i) one or more unaffiliated policyholders of the reporting entity, or (ii) an association of which one or more unaffiliated policyholders of the reporting entity is a member where:
- (a) The written premium ceded to the reinsurer by the reporting entity or its affiliates represents fifty percent (50%) or more of the entire direct and assumed premium written by the reinsurer based on its most recently available financial statement; or

State Compensation Insurance Fund

Reinsurance Interrogatories (continued)

(Dollars in Thousands)

December 31, 2022

- (b) Twenty-five percent (25%) or more of the written premium ceded to the reinsurer has been retroceded back to the reporting entity or its affiliates in a separate reinsurance contract.

Yes [] No [X]

8. If yes to 6 or 7, please provide the following information:

- (a) The aggregate financial statement impact gross of all such ceded reinsurance contracts on the balance sheet and statement of income;
- (b) A summary of the reinsurance contract terms and indicate whether it applies to the contracts meeting the criteria in 6 or 7; and
- (c) A brief discussion of management's principle objectives in entering into the reinsurance contract including the economic purpose to be achieved.

9. Except for transactions meeting the requirements of paragraph 37 of SSAP No. 62R, *Property and Casualty Reinsurance*, has the reporting entity ceded any risk under any reinsurance contract (or multiple contracts with the same reinsurer or its affiliates) during the period covered by the financial statement, and either:

- (a) Accounted for that contract as reinsurance (either prospective or retroactive) under statutory accounting principles ("SAP") and as a deposit under generally accepted accounting principles ("GAAP"); or
- (b) Accounted for that contract as reinsurance under GAAP and as a deposit under SAP?

Yes [] No [X]

10. If yes to 9, explain why the contract(s) is treated differently for GAAP and SAP.

State Compensation Insurance Fund

Note to Supplementary Information

December 31, 2022

Basis of Presentation

The accompanying supplementary information presents selected statutory-basis financial data as of December 31, 2022, and for the year then ended, for purposes of complying with the National Association of Insurance Commissioner's *Annual Statement Instructions* and *Accounting Practices and Procedures Manual* and agrees to, or is included in, the amounts reported in Company's 2022 Statutory Annual Statement as filed with the CDI.

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